Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 00603 160947Z

13
ACTION SS-25

INFO OCT-01 ISO-00 /026 W
---------- 049648
R 160911Z JAN 75
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 7331

C O N F I D E N T I A L TOKYO 0603

STADIS//

EXDIS

FOR SHERMAN FROM SHOESMITH

E.O. 11652: GDS
TAGS: MARR JA
SUBJ: SECURITY CONSULTATIONS

1. I WOULD APPRECIATE SOME INDICATION OF THE DEPARTMENT'S LATEST THINKING ON THE NEXT ROUND OF US-JAPAN SENIOR-LEVEL SECURITY CONSULTATIONS.

2. AS YOU RECALL, THE FONOFF THIS FALL SUGGESTED A JANUARY SCC MEETING TO BE BUILT AT LEAST IN PART AROUND A QTE YAMANAKA MEMO UNQTE COVERING THEN-UNKNOWN DEFENSE MATTERS. YOU WILL RECALL THAT WE REACTED STRONGLY AGAINST THIS WITH YAMAZAKI DURING YOUR VISIT IN NOVEMBER, AND SINCE THEN, WE HAVE HEARD VERY LITTLE ABOUT THE SUBJECT FROM THE FONOFF. IN PART, THIS MAY BE DUE TO THEIR STRONG PREFERENCE NOT TO HOLD THESE CONSULTATIONS WHILE THE DIET IS IN SESSION.

3. I DO NOT THINK THE DIET SHOULD BE A SERIOUS OBSTACLE TO EITHER A SCC OR AN SSC MEETING, AND HAVE SUGGESTED TO YAMAZAKI THAT HE CONSIDER HOLDING AN SSC MEETING SOMETIME IN EARLY SPRING. WE HAVE ALSO STRESSED TO YAMAZAKI AND OTHERS THE NEED TO RETHINK THE PURPOSE OF BOTH THESE FORUMS WHICH HAVE IN RECENT YEARS AND PARTICULARLY IN THE CASE OF THE SCC, TENDED TO EMPHASIZE TACTICAL COSMETICS OF BENEFIT TO THE JAPANESE SIDE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 00603 160947Z

MORE THAN MEANINGFUL SUBSTANTIVE CONSULTATIONS.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

4. THE QUESTION OF PURPOSE REALLY FOCUSES ON THE SUBCOMMITTEE, SINCE THE SCC ITSELF IS ALMOST BOUND TO RETAIN ITS FORMALISTIC, CEREMONIAL ROLE. THE SSC, OF COURSE, HAS DRIFTED IN SOMEWHAT THE SAME DIRECTION, BUT I THINK IT RETAINS THE POSSIBILITY AT LEAST OF BEING A MORE USEFUL CONSULTATIVE ORGAN. THE FOREIGN OFFICE, AS YOU KNOW, HAS REFLECTED A SIMILAR RESTLESSNESS WITH THE FUNCTION OF THE SSC, BUT ALSO A WILL TO WORK WITH US IN REJUVENATING IT. WE HAVE SUGGESTED TO YAMAZAKI, FOR EXAMPLE, THAT THE U.S. SIDE WOULD PROBABLY BE INTERESTED IN DISCUSSING SUCH SUBJECTS AS BURDEN SHARING AND REENTRY PROBLEMS, SUBJECTS WE COULD HARDLY SURFACE IN THE SCC.

5. WE THINK WE SHOULD TRY TO HOLD AN SSC MEETING SOMETIME IN THE NEXT FEW MONTHS. IT HAS BEEN A YEAR SINCE THE LAST SCC/SSC MEETINGS AND WHILE THERE IS NO PRESSING REASON FOR HAVING A MEETING, WE WOULD NOT LIKE TO SEE THESE MEETINGS LAPSE FOR TOO LONG. THE SSC IS BY NATURE MORE MANAGEABLE AND OFFERS THE POSSIBILITY FOR MORE MEANINGFUL DIALOGUE, PARTICULARLY FOR THE NEW WASHINGTON PARTICIPANTS. AN EARLY SSC MEETING MIGHT ALSO REDUCE PRESSURE FOR AN SCC MEETING WHICH THE GOJ MAY STILL SEEK FOR EXPOSING THE STILL ACTIVE YAMANAKA MEMO. WE WOULD APPRECIATE YOUR VIEWS ON THIS AS WELL AS ON TIMING AND PARTICIPATION BEFORE PURSUING THIS FURTHER WITH YAMAZAKI.

6. AS WE CONSIDER THIS SUBJECT, I BELIEVE WE MUST ALSO ADDRESS OUR OWN SUBSTANTIVE INPUT TO THESE CONSULTATIONS. WE ARE CONCERNED ABOUT WHAT APPEARS TO BE A GROWING GAP BETWEEN WHAT WE ARE SAYING BOTH PUBLICLY AND PRIVATELY ABOUT U.S. SECURITY PLANNING FOR ASIA ON THE ONE HAND, AND ON THE OTHER WHAT APPEARS--ONLY INDISTINCTLY FROM HERE-TO BE RAPIDLY MOUNTING BUDGETARY AND OTHER DOMESTIC PRESSURES FOR SIGNIFICANT REDUCTIONS IN OUR ASIAN SECURITY POSTURE. THIS TREND IS NO DOUBT ALSO OBVIOUS TO THE GOJ AND WE WILL HAVE TO COME TO GRIPS WITH IT IF OUR CONSULTATIONS ARE TO BE MEANINGFUL.

7. ON THE JAPANESE SIDE, WE COULD USEFULLY SEEK TO SHAPE A DISCUSSION DESIGNED TO SURFACE CURRENT JAPANESE PERCEPTIONS OF DIRECTION, SIZE AND CONTENT OF THEIR OVERALL DEFENSE EFFORT. THIS, OF COURSE, IS CLOSELY RELATED TO POSSIBLE CHANGES IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 00603 160947Z

THE U.S. POSTURE IN ASIA. WE THINK THERE MAY BE SOME BASIS RETHINKING IN PROCESS IN TOKYO, STIMULATED BY ECONOMIC RESTRAINTS, BUT ALSO POLITICAL TRENDS.
HODGSON

CONFIDENTIAL

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, POLICIES, ARMS CONTROL MEETINGS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 JAN 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975TOKYO00603
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750016-1146
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750144/aaaabmyd.tel
Line Count: 111
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 15 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15 JUL 2003 by ShawDG>; APPROVED <16 JUL 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECURITY CONSULTATIONS
TAGS: MARR, JA, US, SCC
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006